

NAVY DEPARTMENT

OFFICE OF THE CHIEF OF NAVAL OPERATIONS

WASHINGTON 25, D. C.

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6 February 1947

MEMORANDUM for Admiral Inglis:

Subject: Study of the Status and Authority of
USCIB by Captain Wenger.

1. This appears as a voluminous study, but the bulk of the manuscript consists of exhibits in support of statements in the main paper. Primarily, it comprises a history of collaboration with the Army in C.I. matters commencing with the first oral understandings through ANCIB-ANCICC and USCIB-USCICC.

2. Some of the principal facts mentioned in substantiation of the Navy's viewpoint are:

- (a) Although the original concept of the functions and objectives of ANCIB-ANCICC did not contain an agreement for actual joint direction of joint operations, it soon became patent that such an arrangement was necessary. The concept of joint direction of joint effort was introduced in an exchange of memoranda between the C of S and CNO, and on 22 August 1945 ANCIB recommended combining Army and Navy C.I. activities under joint direction. However, this recommendation was interpreted differently by the Army and Navy--the former envisaging a physical consolidation.
- (b) The differences in viewpoint were finally reconciled after several meetings and informal conferences between members of STANCIB-STANCICC. A plan for effecting better collaboration and coordination in C.I. activities was approved at the 15 February '46 meeting of STANCIB-STANCICC. The intent of the plan was thoroughly discussed at the meeting.

Army and ONI review(s)
completed.

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- (c) In accordance with the provisions of the plan, an outline of the "Duties and Responsibilities of the Coordinator of Joint Operations" was prepared. This outline was approved by STANCIB on 22 April 1946. It specifically stated:

"The Coordinator of Joint Operations shall function-----under the control of STANCIB-STANCICC as executor of policies and directives formulated by STANCIB-STANCICC for the allocation of tasks for such intercept and processing capacities as may be made available for joint use by ASA and OP-20-G. -----the operating heads of ASA and OP-20-G will be responsible to the Coordinator for the accomplishment of the tasks allocated by him".

- (d) When it was definite that Army had agreed to a plan for coordination (15 February 1946), Admiral Stone and you submitted a memorandum to Admiral Nimitz apprising him of the fact and stating that in the plan agreed upon that the Coordinator of Joint Operations, acting in accordance with policies established by STANCIB, would direct the use of a portion of the facilities of both the ASA and NCA.

3. The following is a summary of conclusions reached:

- (a) USCIB-USCICC, according to present directives and agreements, is charged with the formulation and approval of major plans and policies for the control of joint effort in the field of communication intelligence, which includes major changes in priority and major shifts in emphasis.
- (b) The Coordinator, in accordance with present directives and agreements, is charged with the execution of policies and directives approved by USCIB-USCICC and the direction of the accomplishment of assigned tasks in the field of joint responsibility and such direction by the coordinator is not considered to violate the principle of unity or line of military command.

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- (c) The rights and responsibilities of the members of the Board in relation to matters coming under its cognizance, are equal.
- (d) Prompt action is desirable to eliminate the present conflicting views among members of the Board and to minimize the possibility of further misunderstanding by revising the original charter of USCIB-USCICC to accord with its present status and authority and to eliminate any ambiguity which may now exist.

4. RECOMMENDATIONS.

- (a) That the authority of USCIB-USCICC and of the Coordinator of Joint Operations, as presented in the conclusions above, be reaffirmed by USCIB or, in the event of disagreement, by the authorities to whom the members of USCIB are responsible.
- (b) That the status of USCIB-USCICC and its members be reaffirmed by USCIB or in the event of disagreement by the authorities to whom the members of USCIB are responsible, in order that they may continue to function as the governing body in all matters of policy with respect to the (collection, research, production, compilation, dissemination and security of communication intelligence, as well as with respect to negotiation and coordination with other intelligence agencies, ^{for in and the military} in those fields wherein the direction of these functions is declared to be of common interest and responsibility.
- (c) That the original charter of USCIB-USCICC be revised and reissued in order to:
 - (1) embrace the present expanded membership and functions of this body.
 - (2) eliminate possible ambiguity and further misunderstanding as to questions of authority, responsibility, and status of USCIB-USCICC, of its members, and of the Coordinator of Joint Operations.
 - (3) establish the source of authority and the recourse to appeal at the same level in all departments.

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- (d) That, meanwhile, the Army members of the Board be requested to express their views at an early date upon the conclusions presented in this study in order that the Navy members may determine the correctness of the report which they submitted to the Chief of Naval Operations, and which is referred to in paragraph 2 (d) above.

Carl F. Espe
CARL F. ESPE